



Meeting Location:
216 Prospect Street
Port Orchard, WA 98366

Contact us:
Phone (360) 876-4407
Email cityhall@portorchardwa.gov
www.portorchardwa.gov

**City Council
Work Study Session
Tuesday, January 20, 2026
6:30 PM**

Remote Access

Link: <https://us02web.zoom.us/j/81994912407>

Zoom Meeting ID: 819 9491 2407

Zoom Call-In: 1 253 215 8782

1. Call to Order

- A. Pledge of Allegiance

2. Discussion Items

(No Action to Be Taken.)

- A. Nomination and Appointment of Mayor Pro-tempore 2026 (Wallace)
Estimated Time: 15 Minutes
- B. Council Committee Assignments (Council)
Estimated Time: 30 Minutes
- C. Team Building Workshop (Mayor)
Estimated Time: 15 Minutes
- D. Council Outreach (Mayor and Council)
Estimated Time: 60 Minutes
 - Coffee with Council
 - Virtual Office Hours
 - Town Halls

3. Good of the Order

- A. Gorst Presentation
- B. Downtown Mural

4. Adjournment

Next City Council Meeting: Tuesday February 17, 2026

ADA Requirements

In compliance with the American with Disabilities Act, if you need accommodations to participate in this meeting, please contact the City Clerk's office at (360) 876-4407. Notification at least 48 hours in advance of meeting will enable the City to make arrangements to assure accessibility to this meeting.

Reminder: Please silence all electronic devices while City Council is in session.

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City of Port Orchard
216 Prospect Street, Port Orchard, WA 98366
(360) 876-4407 • FAX (360) 895-9029

Agenda Staff Report

Discussion Items: 2.A. Nomination and Appointment of Mayor Pro-tempore 2026 (Wallace)

Estimated Time: 15 Minutes

Meeting Date: January 20, 2026

Presenter: Brandy Wallace, City Clerk

Summary and Background:

Biannually, at the first meeting of each calendar year, pursuant to RCW 35A.12.065, City Council must appoint a Mayor Pro-Tempore. The Mayor Pro-Tempore is to serve in the absence or temporary disability of the Mayor. Councilmembers will make nominees for one of their members to serve. Then vote for one member to be appointed. Upon vote, by majority vote, one member will serve as mayor pro tempore for 2026.

Relationship to Comprehensive Plan:

Recommendation: Staff recommends a councilmember nominate a fellow councilmember to serve as the Mayor Pro-Tempore for 2026.

Motion for Consideration: I move to elect _____ as the Mayor Pro-Tempore for 2026.

Has item been presented to Committee/Work Study? No

If so, which one:

Fiscal Impact: None.

Alternatives: Keep current Pro-Tempore.

Attachments:

None

		Sewer Advisory Committee-Qrtly					In Person		In person		Seattle Zoom Opt	In Person Bremerton	In Person Bremerton
No. of Members	3	3	3	3	3	1	1	1	1	1	1	1	
	E/D Tourism	Utilities + SAC	Transportation	Finance	Land Use	Lodging Tax	KRCC	KRCC Alt	KEDA	KEDA Alt	PSRC Alt	Public Health	Kitsap Transit
Dedman													
Diener													
Fenton													
Morrissey													
Rosapepe													
Trenary													
Worden													
Note:	Should Chair LTAC					Should be a member of ED/Tourism							

Proposed Scope & Outcomes (Draft for Council Consideration)

Purpose

To provide City Council and the Mayor with a structured, neutral retreat designed to strengthen trust, clarify roles, and establish shared ways of working, so Council meetings and interactions are more productive, respectful, and aligned with the City's values and responsibilities to the community.

Why This Retreat

With newer Councilmembers onboard and ongoing demands facing the City, this retreat offers a proactive opportunity to:

- Improve how Council works together
- Improve the quality of dialogue and decision-making
- Build shared expectations for respectful and effective governance
- Support the Mayor-Council partnership
- Strengthen public trust through healthier internal dynamics

This is a forward-looking, governance-focused session; not mediation or conflict resolution.

Proposed Outcomes

By the end of the retreat, Councilmembers and the Mayor will:

- Strengthen trust and psychological safety across the governing ecosystem (Council–Council, Council–Mayor, and Council–City Staff interactions)
- Improve the clarity, tone, and effectiveness of Council discussions
- Develop a shared understanding of roles, expectations, and pressures
- Identify common tension points and healthier ways to navigate them
- Translate the City's values into practical “ways of working together”
- Agree on a short list of commitments to guide Council interactions over the next 90 days

High-Level Retreat Approach

The retreat is designed as a half-day facilitated session (approximately 4–6 hours), with a short break, depending on the depth of discussion Council would find most valuable, and will include:

- Setting shared purpose and expectations for the day
- Individual reflection to ground participation and accountability
- A practical discussion of how trust is built and eroded in governing bodies
- Clarifying expectations and ways of working as a Council
- Applying the City's values to real Council scenarios
- Establishing shared commitments for moving forward

The session will be structured, respectful, and focused on practical governance outcomes.

Facilitation

The retreat will be facilitated by Tim Sloane who is recently supported the City through the Vision, Mission, and Values work and brings experience facilitating leadership and governance conversations in municipal and organizational settings.

Next Steps

- Confirm interest in proceeding with the retreat
- Finalize desired outcomes and retreat focus
- Schedule the session
- Prepare brief pre-work (optional)
- Deliver retreat and post-session summary

Investment

To be discussed following Council interest and confirmation of scope.

Welcome to the SR 3 Gorst PEL Study Executive Advisory Group Meeting

We'll start soon.

While you're waiting...

- Make sure your audio is working. If your computer doesn't have a mic, you can call in on your phone.
- Find the chat box! If you want to write instead of talk, that's the way to do it.
- Find Raise Hand under reactions
- Change your Participant Name
 - Option #1: Hover over your video and click on ellipses and "Rename"
 - Option #2: Hover over your name under Participant List and click on ellipses and "Rename"



1

1



SR 3 Gorst Area Planning & Environmental Linkages Study Executive Advisory Group Mtg #2

December 18, 2025

JoAnn Schuler
Ricardo Gotla
Erinn Ellig
Kirk Wilcox

WSDOT Olympic Region Assistant Region Administrator
WSDOT Interim Olympic Region Study Manager
Consultant Team Lead Transportation Planner—Parametrix
Consultant Team Lead Design—Parametrix

2

Agenda

- 1:00 Welcome and introductions
- 1:10 Study overview and updates
- 1:20 Review Level 1 alternatives and results
- 1:30 Review Level 2 alternatives evaluation and results
- 2:10 Review potential programmatic mitigation strategies
- 2:25 Next steps
- 2:30 Adjourn

Welcome and thank you

WSDOT is engaging study area jurisdictions, including tribes, counties, cities, and national and local resource agencies.

Roll call

- Introductions
- We will call your organization name — please respond with your name
- To change your participant name in Zoom
 - Hover over your video, click on ellipses, and "Rename"
 - Click Participant List, hover over your name, click on ellipses, and "Rename"

EAG participants

Invited to participate

- City of Bremerton
- City of Port Orchard
- City of Poulsbo
- Federal Highway Administration
- Kitsap County
- Kitsap Regional Coordinating Council
- Kitsap Transit
- Kitsap Transit Ferries
- Mason County
- Naval Base Kitsap-Bremerton
- Port of Bremerton
- South Kitsap Fire and Rescue
- South Kitsap School District
- Suquamish Tribe

Meeting participation

Input opportunities

- Chat box throughout the meeting
- Discussion opportunities at the end of each topic

Virtual participation

- Mute yourself when you're not speaking
- "Raise your hand" or use chat box for questions or comments
- Say your name before speaking
- If calling in from your phone:
 - Dial *6 to mute/unmute
 - Dial *9 to raise your hand

Meeting goals and outcomes

Meeting goals

- Share Level 1 and Level 2 alternatives evaluation and results
- Share programmatic mitigation strategies

Outcomes

- Collect input on Level 2 alternatives evaluation results and programmatic mitigation strategies



Charleston Boulevard overpass at SR 3.

Study overview and updates

Study engagement

Tribal engagement

- Active coordination with Suquamish Tribe

Open houses and pop-ups

- Online and in-person open houses Feb. to March 2025
- 111 participants; 540 comments

Community Advisory Group

- Meetings in Feb. and June 2025
- Active transportation workshop in Aug. 2025

Business engagement

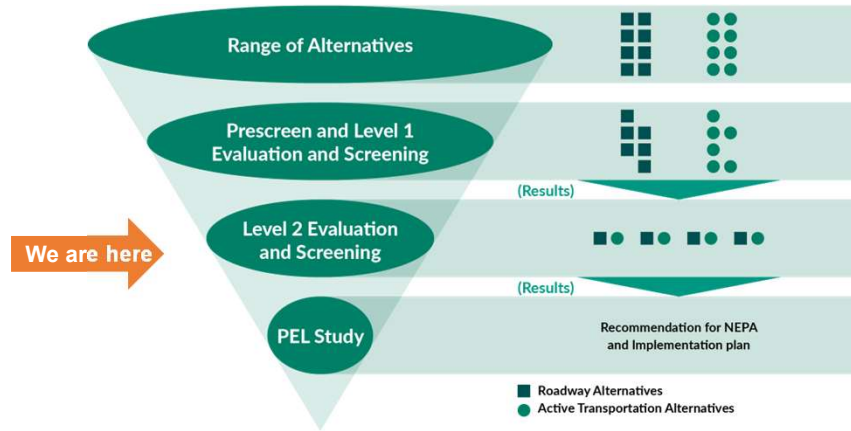
- Meetings and surveys in June and Nov. 2025



Study team member sharing information at an open house at Naval Avenue Elementary in February 2025.

Review Level 1 alternatives and results

Alternatives evaluation



Level 2 alternatives evaluation results

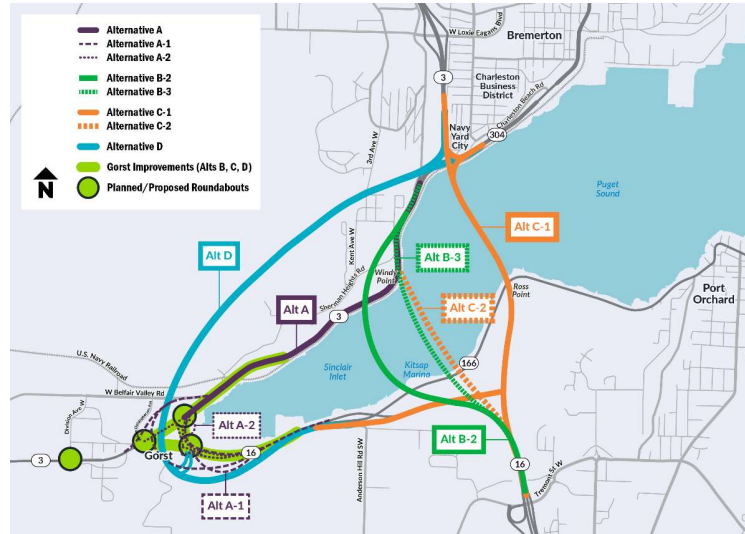
Level 2 range of alternatives: Roadway

Alternative A, A-1, A-2: Widen SR 3 with sub options in Gorst (3 lanes each direction)

Alternative B-2, B-3: Windy Point Bridge (2 lanes each direction on bridge)

Alternative C-1, C-2: Ross Point/Windy Point Bridges (3 lanes each direction on bridge)

Alternative D: Inland Full Bypass (3 lanes each direction)



HOV lanes

- High Occupancy Vehicle (HOV) lanes not included in alternatives
- HOV removed as screening criterion
- Inclusion would create disconnected 'islands'
- Conversion to HOV is not feasible

Summary of Level 2 results

Alternative	Recommendation
Alternative A	Retain pending further coordination
Alternative A-1	Eliminate
Alternative A-2	Retain pending further coordination
Alternative B-2	Eliminate
Alternative B-3	Retain pending further coordination
Alternative C-1	Eliminate
Alternative C-2	Retain pending further coordination
Alternative D	Eliminate pending further coordination

Mobility summary

Alternatives B-2/B-3 and C-1/C-2

- Provide the greatest congestion relief, best use of added capacity
- Serve the highest percentage of peak period demand
- Decrease trip lengths with bridge

Alternatives A-1 and D

- Increase travel distance for most regional trips

Alternative	Travel Time Score	Trip Length Score
A	4	2
A-1	2	1
A-2	4	2
B-2	5	5
B-3	5	5
C-1	5	5
C-2	5	5
D	2	1

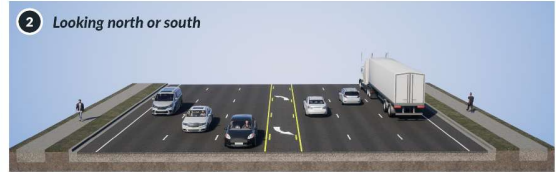
Ranking



Travel Time %Change Categories		
0%	-10%	1
-10%	-20%	2
-20%	-30%	3
-30%	-40%	4
-40%		5

Trip Length %Change Categories		
20%	0%	1
0%	-10%	2
-10%	-20%	3
-20%	-30%	4
-30%		5

Alternative A – Widen SR 3



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation detail

Alternative A - Widen SR 3

- Mobility
- Safety
- Resiliency
- Access
- Funding
- Approximate displacements
 - 31 residential
 - 26 businesses



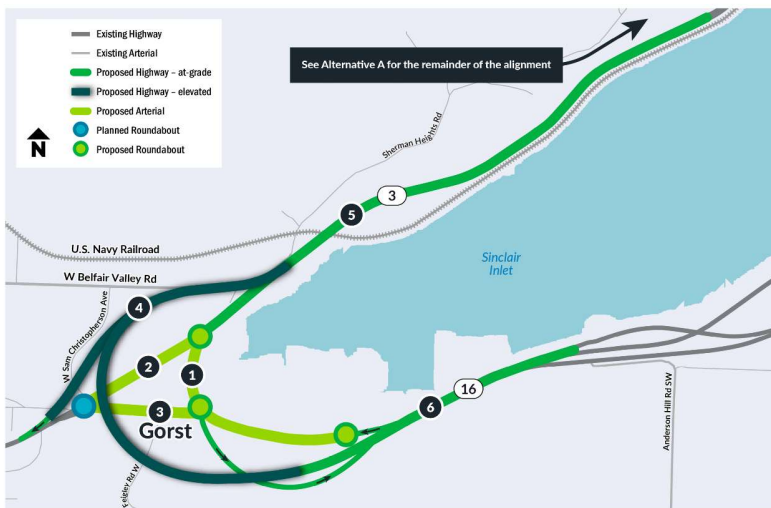
Level 2 evaluation outcomes

Alternative A - Widen SR 3:
Higher potential for near term funding and easiest to construct in phases

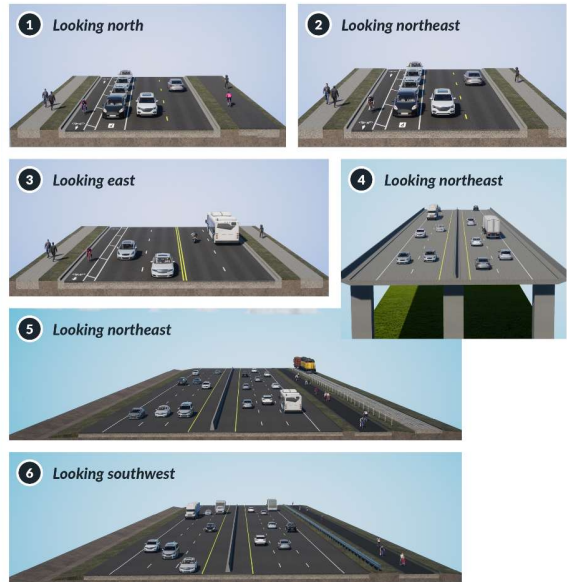
Recommendation: **Retain pending further coordination**



Alternative A-1 – Widen SR 3 with Gorst elevated roadway



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation detail

Alternative A-1 Widen SR 3 with Gorst elevated roadway

- Mobility
- Safety
- Resiliency
- Funding
- Socioeconomics
- Approximate displacements
 - 55 residential
 - 22 businesses

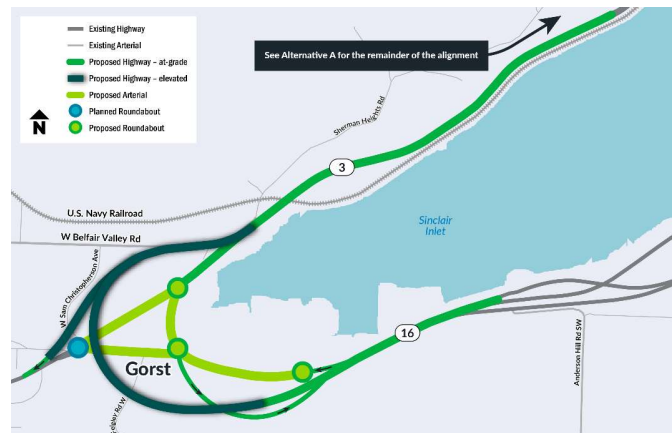


Level 2 evaluation outcomes

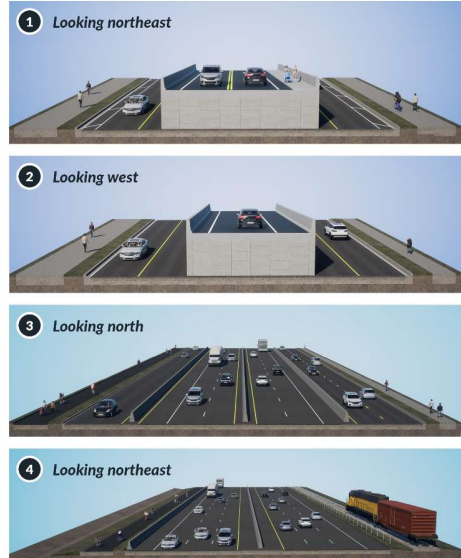
Alternative A-1 - Widen SR 3 with Gorst elevated roadway:

- Minimal improvement to mobility
- Bisects community with potential for socioeconomic impacts
- Impacts to residential areas and businesses

Recommendation: Eliminate



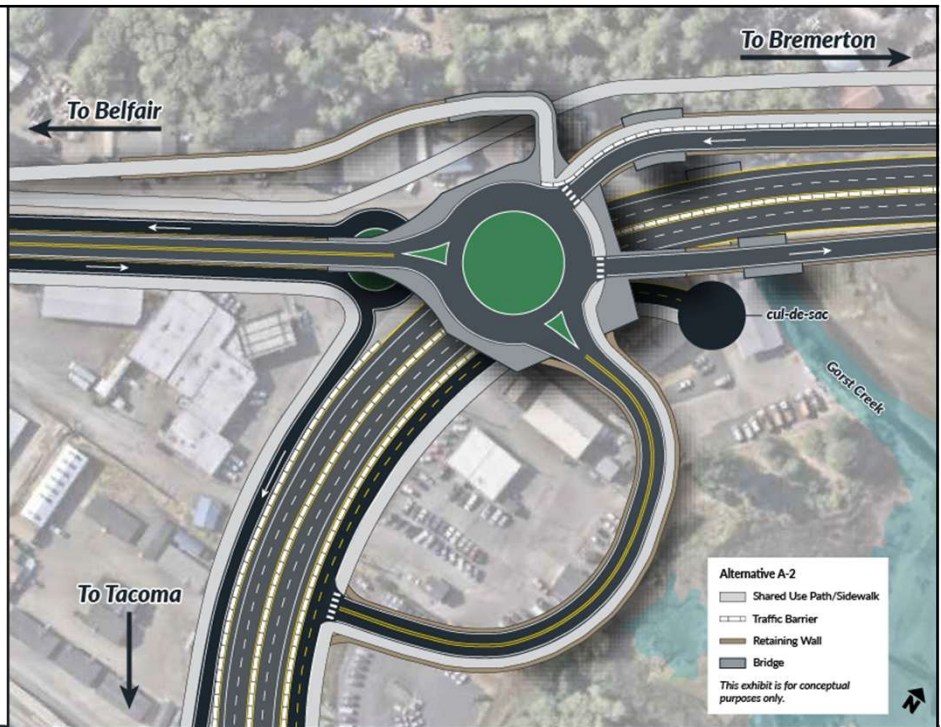
Alternative A-2 – Widen SR 3 with Gorst frontage roads



All figures and exhibits are conceptual and for discussion purposes only.



Alternative A-2

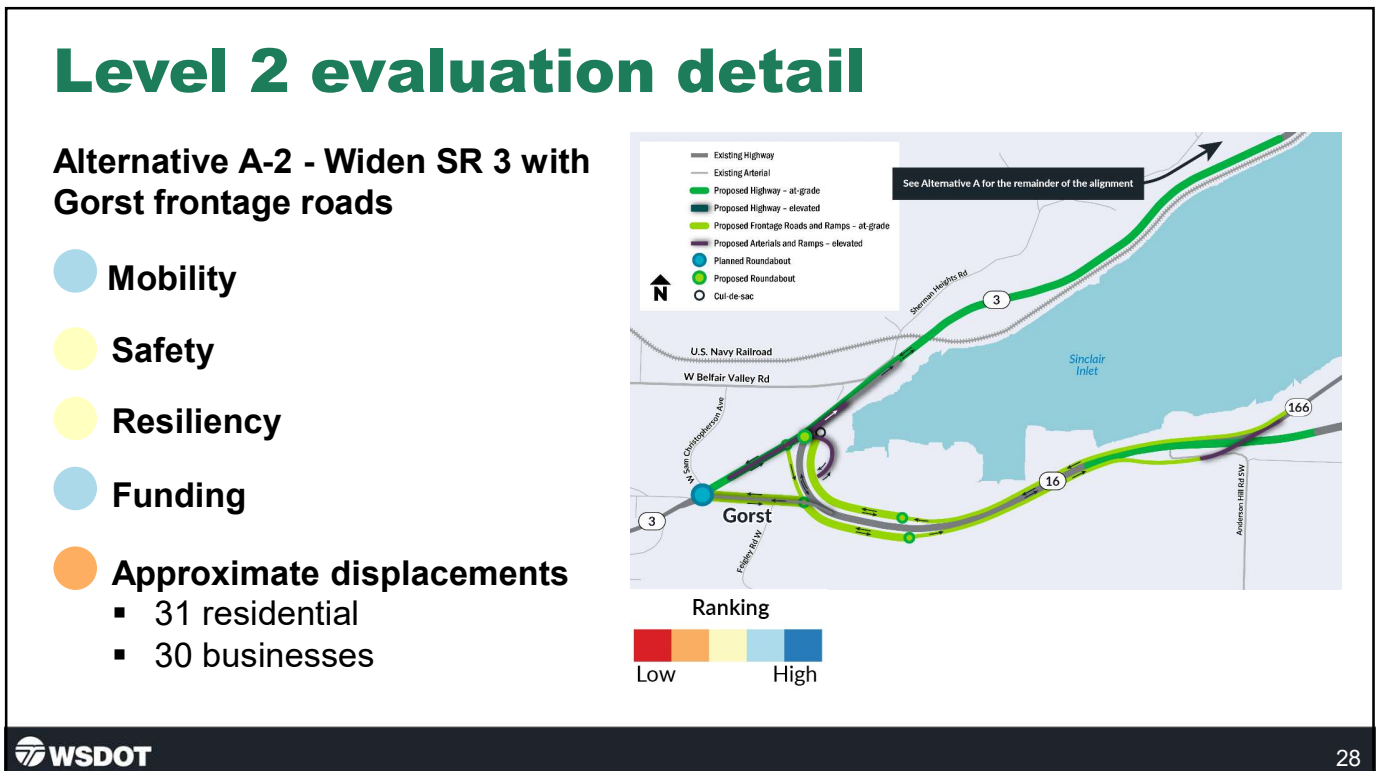


All figures and exhibits are conceptual and for discussion purposes only.





27



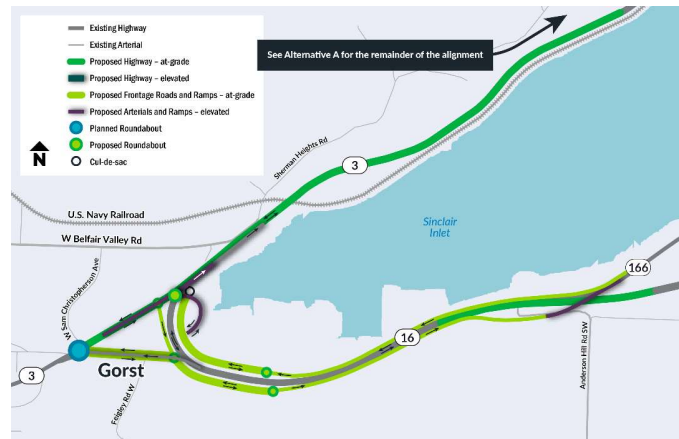
28

Level 2 screening outcomes

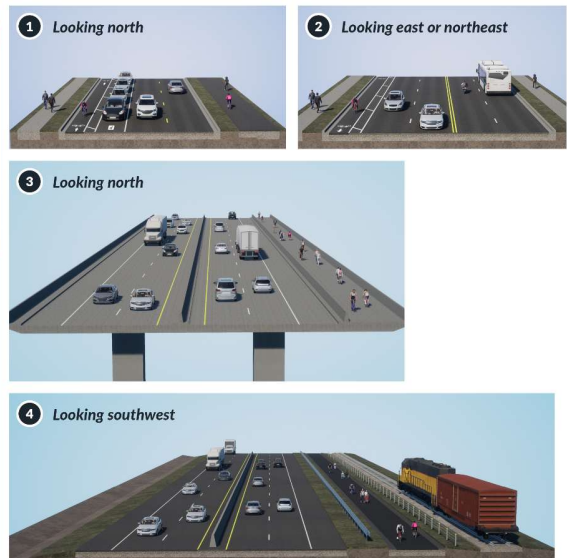
Alternative A-2 - Widen SR 3 with Gorst frontage roads:

- Moderate mobility improvement
- Concern from businesses that A-2 would be confusing to navigate

Recommendation: **Retain pending further coordination**



Alternative B-2 – Windy Point Bridge partial bypass west

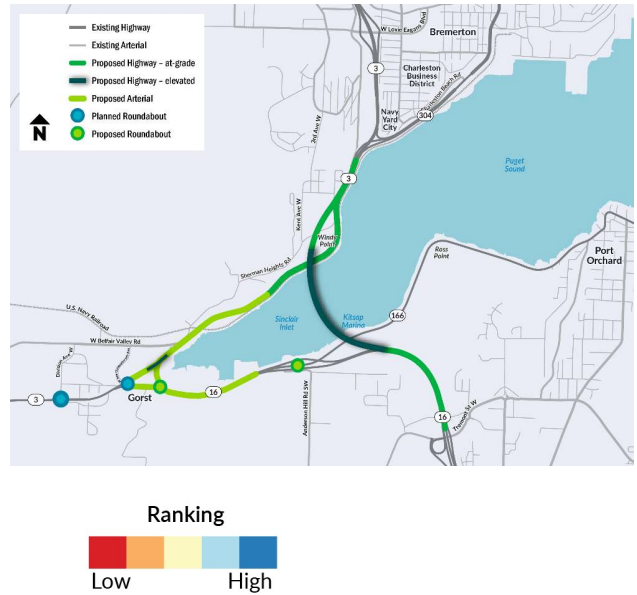


All figures and exhibits are conceptual and for discussion purposes only.

Level 2 evaluation detail

Alternative B-2 - Windy Point Bridge partial bypass west

- Mobility
- Safety
- Resiliency
- Funding
- Safe marine access for fishing
- Approximate displacements
 - 57 residential
 - 18 businesses



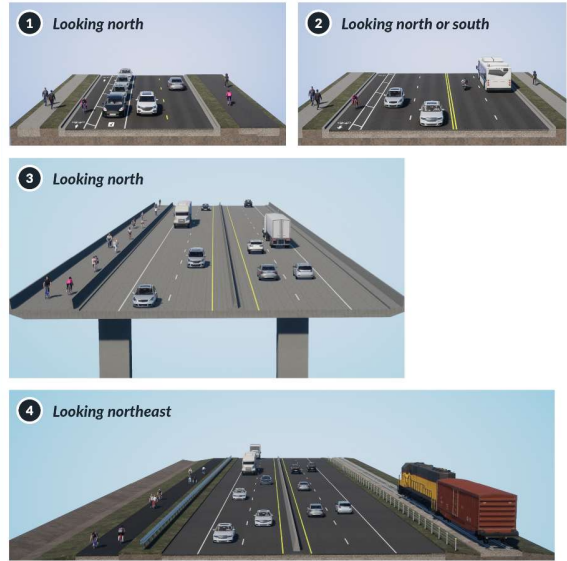
Level 2 screening outcomes

Alternative B-2 - Windy Point Bridge partial bypass west:
 Potential impacts to tribal fishing areas and residential displacements in Windy Point

Recommendation: Eliminate



Alternative B-3 – Windy Point Bridge partial bypass east



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation detail

Alternative B-3 - Windy Point Bridge partial bypass east

- Mobility
- Safety
- Resiliency
- Funding
- Approximate displacements
 - 42 residential
 - 16 businesses



Level 2 screening outcomes

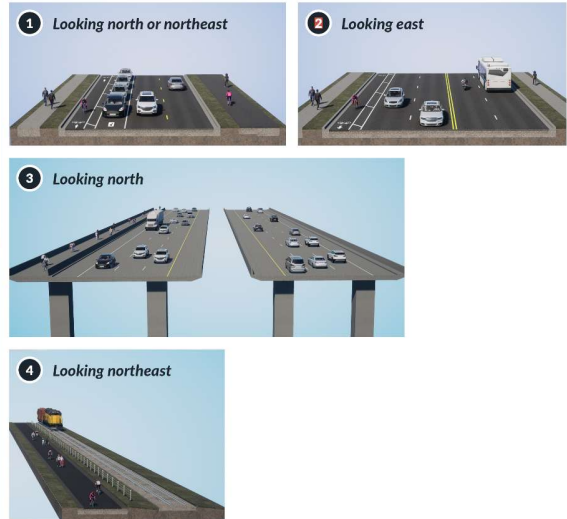
Alternative B-3 - Windy Point Bridge partial bypass east:

- Substantial improvement to mobility, safety performance, active transportation and resiliency
- Fewer impacts to business visibility compared to Alternative C-2

Recommendation: **Retain pending further coordination**



Alternative C-1 – Ross Point Bridge full bypass



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation details

Alternative C-1 - Ross Point Bridge full bypass

- Mobility
- Safety
- Resiliency
- Funding
- Impacts to Ross Point / Waterman future mitigation site and to sensitive tribal fishing areas
- Reduction in business mobility in Gorst
- Approximate displacements
 - 6 residential
 - 10 businesses



Level 2 evaluation outcomes

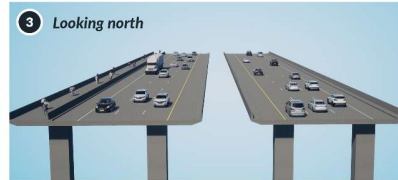
Alternative C-1 - Ross Point Bridge full bypass:

Potential impacts to open water tribal fishing areas and Ross Point Beach as well substantial impacts to Kitsap Umbrella Mitigation Bank sites

Recommendation: Eliminate



Alternative C-2 – Windy Point Bridge full bypass



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation details

Alternative C-2 - Windy Point Bridge full bypass

- Mobility
- Safety
- Resiliency
- Funding
- Reduction in business mobility in Gorst
- Approximate displacements
 - 23 residential
 - 6 businesses



Level 2 screening outcomes

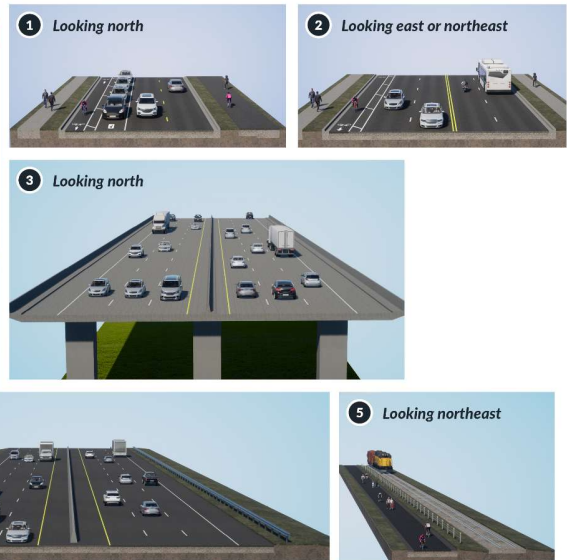
Alternative C-2 Windy Point Bridge full bypass:

Provides substantial improvement to mobility, safety performance, active transportation, and resiliency but potentially higher impacts to business visibility compared to Alternative B

Recommendation: **Retain pending further coordination**



Alternative D – Overland full bypass



All figures and exhibits are conceptual and for discussion purposes only.



Level 2 evaluation detail

Alternative D - Inland full bypass

- **Mobility**
- **Safety**
- **Resiliency**
- **Funding**
- **Socioeconomic**
- **Wildlife / wetland / tribal restoration**
- **Approximate displacements**
 - 182 residential
 - 12 businesses



Level 2 evaluation outcomes

Alternative D – Inland full bypass:

- Substantial residential displacement and community disruption
- Impacts on wetlands and headwaters draining into Sinclair Inlet



Recommendation: Eliminate pending further coordination

Summary of Level 2 results

Alternative	Recommendation
Alternative A	Retain pending further coordination
Alternative A-1	Eliminate
Alternative A-2	Retain pending further coordination
Alternative B-2	Eliminate
Alternative B-3	Retain pending further coordination
Alternative C-1	Eliminate
Alternative C-2	Retain pending further coordination
Alternative D	Eliminate pending further coordination

6

Potential programmatic mitigation strategies

Potential programmatic mitigation strategies overview

The PEL process aims to identify alternatives with the fewest potential impacts.

The PEL process includes:

- Inventorying existing environmental conditions
- Identifying potential areas of concern
- Screening alternatives and design options

Key mitigation strategies include:

- Designing refinements to avoid and minimize impacts
- Following federal, state, and local mitigation requirements and guidelines
- Identifying potential construction best management practices (BMPs)

Next steps

- Post-meeting follow up
 - EAG #2 meeting summary and slides
 - Comments due by Jan. 9
- Upcoming technical work
 - Level 2 evaluation through early 2026
 - Draft PEL report in May 2026
- In-person and online open houses in mid-2026
- Upcoming meetings
 - Resource agency meeting in January 2026
 - CAG meeting #3 January 2026
 - TAG meeting #5 mid-2026
 - EAG meeting #3 mid-2026



Contact us

Study website

<https://wsdot.wa.gov/construction-planning/search-studies/sr-3-gorst-area-planning-and-environmental-linkages-study>

Study email address

SR3GorstArea@wsdot.wa.gov

Study contact

Ricardo Gotla, WSDOT Interim Olympic Region Study Manager

Ricardo.Gotla@wsdot.wa.gov

Thank you!

(back pocket)

Open houses and pop-ups – February and March 2025

- The study team invited review and input on the draft Purpose and Need statement and range of alternatives
- Held two pop-ups in the Gorst area
- Held two in-person open houses and one online open house
 - Mailed 17,818 postcards
 - Posted flyers at 13 community locations
 - Engaged 111 community members
 - Received 540 comments



Study team member sharing information at an open house at Naval Avenue Elementary in February 2025.

Community Advisory Group

- CAG activities
 - Community Advisory Group meetings in Feb. 2025 and June 2025
 - CAG Active Transportation workshop in Aug. 2025
 - Next CAG meeting in Jan. 2026
- CAG priorities include congestion relief, safety, and active transportation
- Subgroup of CAG members shared an official stance in letter received Aug. 2025:
 - Top priorities are active transportation, avoiding impacts to existing private property, and improved access to transportation options
 - Prefer Alternative C-2

Business engagement (June 2025)

Reliance on regional traffic (versus local)

- 9 of 14 businesses depend on regional traffic
- 5 of 14 businesses do not rely on regional traffic

Safety and access concerns

- Gorst congestion affects safe access
- Traffic conditions deter some customers
- Walking to local businesses seen as unsafe or inconvenient



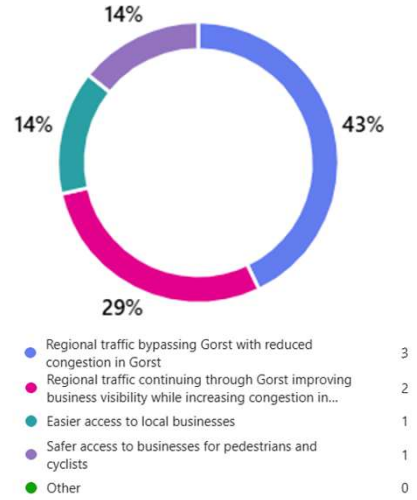
Business outreach area – the 'Gorst Triangle'

Business engagement (November 2025)

Business owners expressed:

- Support for bridge alternatives
- Support for solutions that focus on easing congestion
- Mixed support for diverting regional traffic from the Gorst area
- Desire to prioritize safety over visibility to customers
- Consideration for future population growth
- Desire for speed reduction in the Gorst Triangle
- Concern around maintaining existing driveway access

In planning improvements in the area, what should WSDOT focus on?

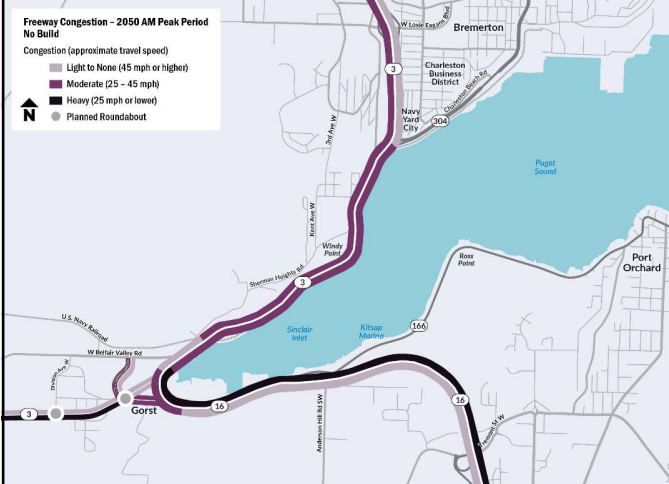


Tribal engagement

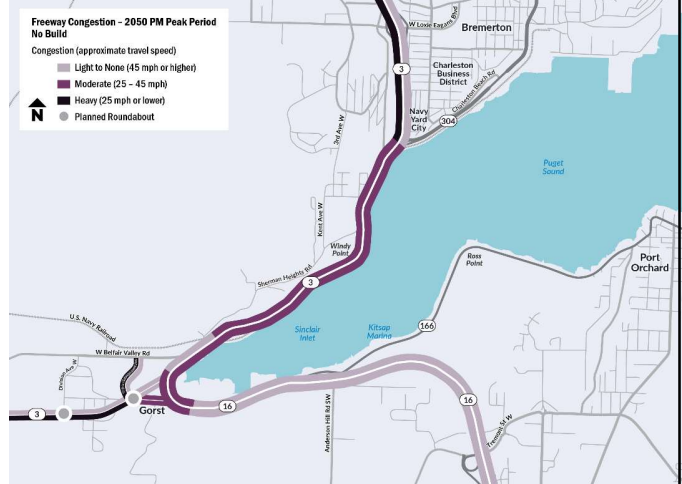
- Active coordination with Suquamish Tribe
- August boat tour highlighted cultural resources, natural habitats, and fishing activities
- Identified priority fishing and beach areas
- Shared restoration plans and natural resources recovery goals in the area to inform screening

No Build Alternative - Traffic

No Build – 2050 AM Peak Period

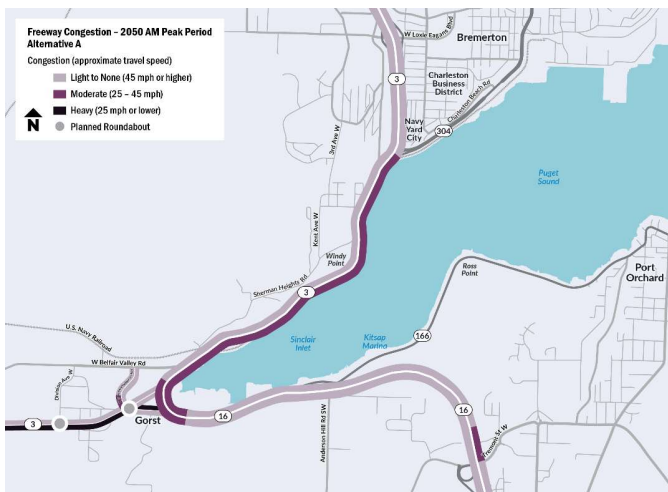


No Build – 2050 PM Peak Period

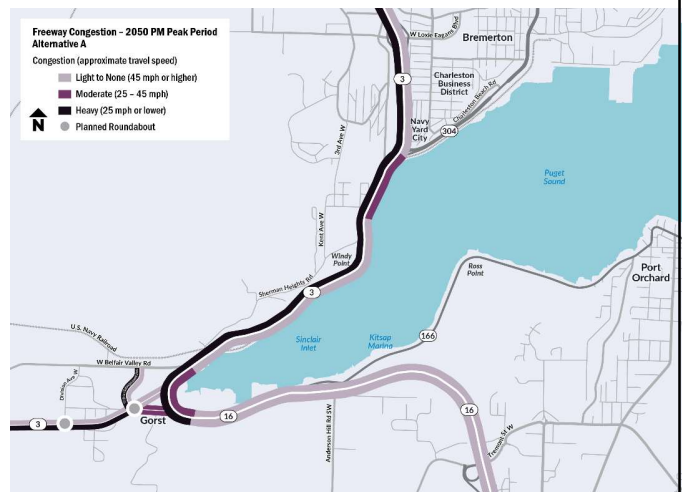


Level 2 evaluation detail - Traffic

Alt A – 2050 AM Peak Period

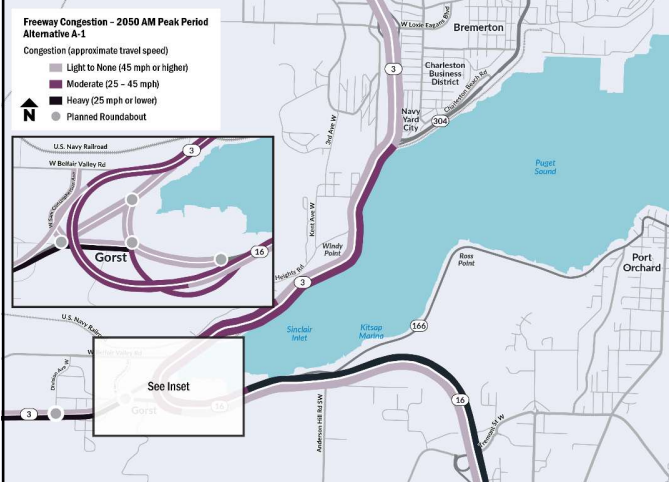


Alt A – 2050 PM Peak Period

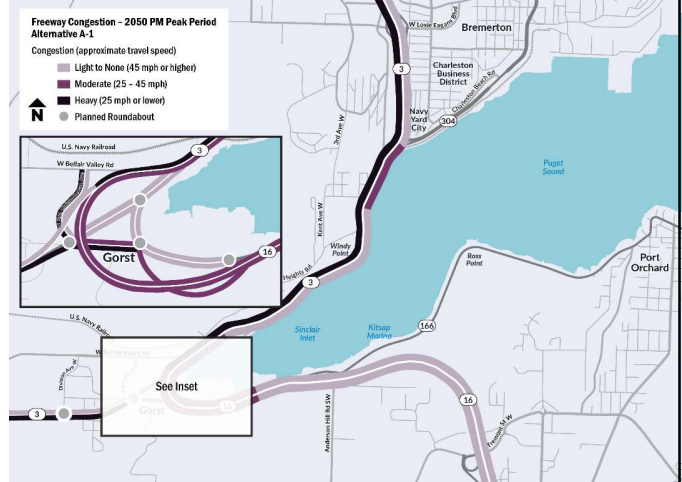


Level 2 evaluation detail - Traffic

Alt A-1 – 2050 AM Peak Period

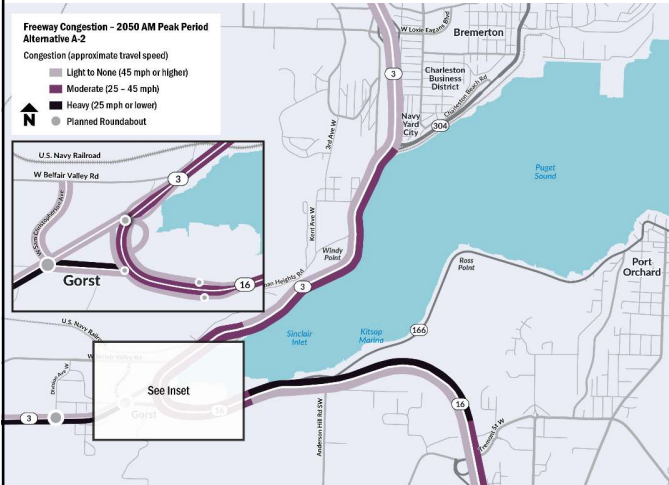


Alt A-1 – 2050 PM Peak Period

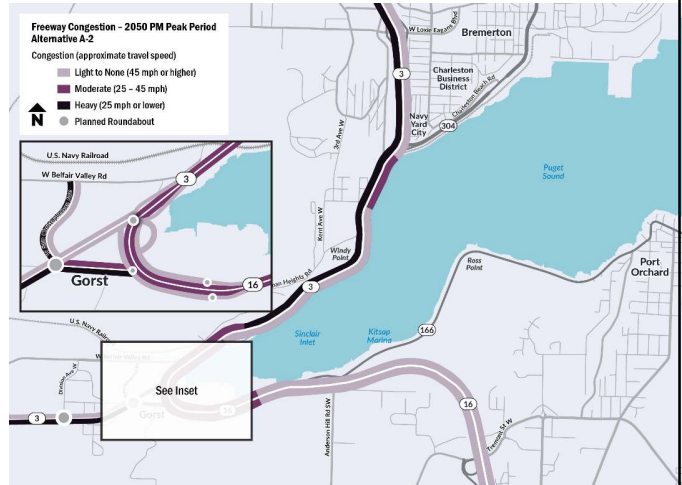


Level 2 evaluation detail - Traffic

Alt A-2 – 2050 AM Peak Period

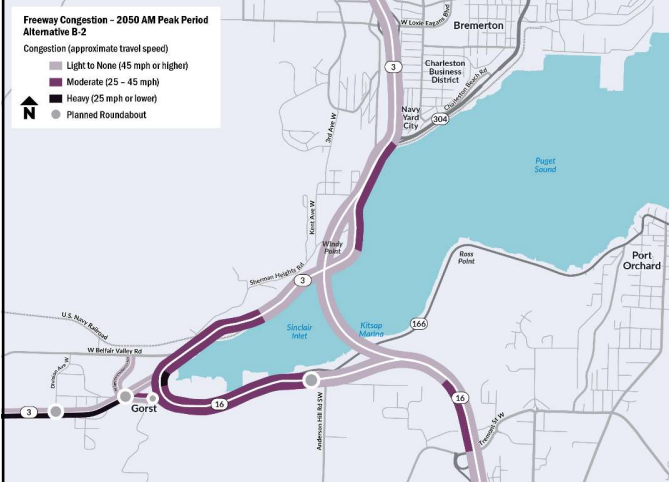


Alt A-2 – 2050 PM Peak Period

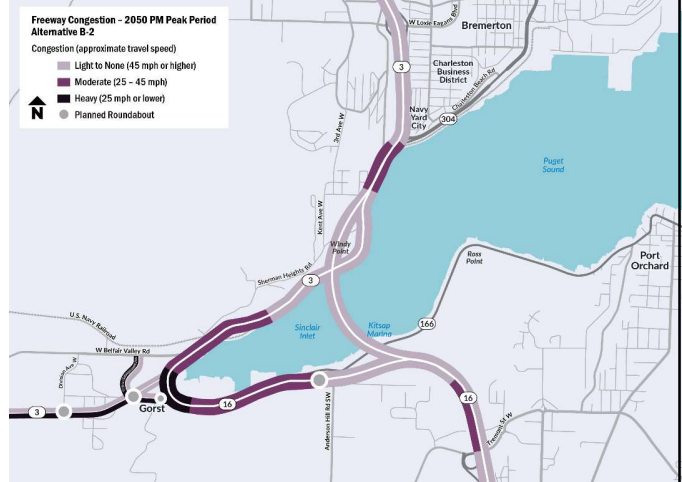


Level 2 evaluation detail - Traffic

Ait B-2 – 2050 AM Peak Period

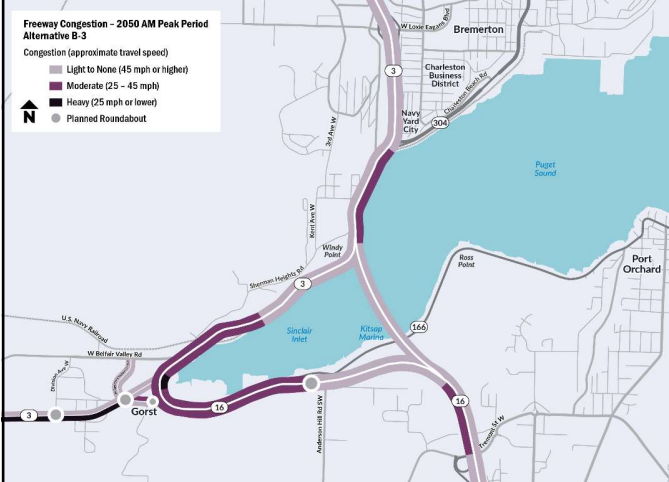


Ait B-2 – 2050 PM Peak Period

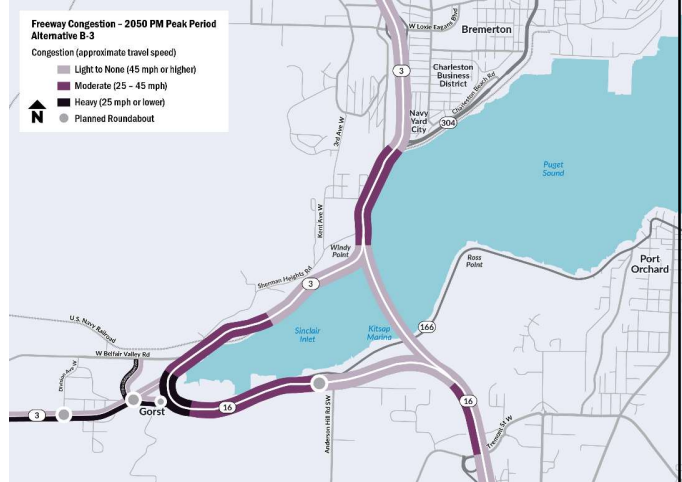


Level 2 evaluation detail - Traffic

Ait B-3 – 2050 AM Peak Period

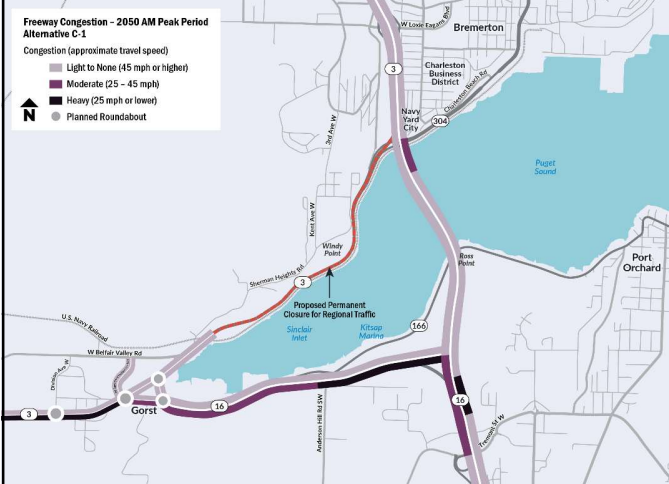


Ait B-3 – 2050 PM Peak Period

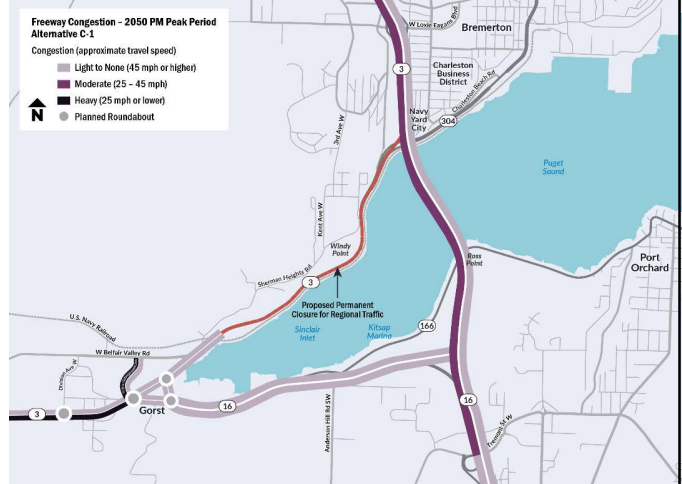


Level 2 evaluation detail - Traffic

Ait C-1 – 2050 AM Peak Period

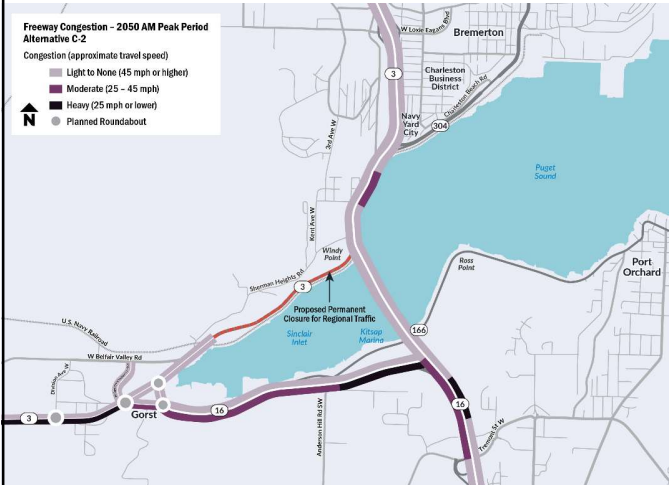


Ait C-1 – 2050 PM Peak Period

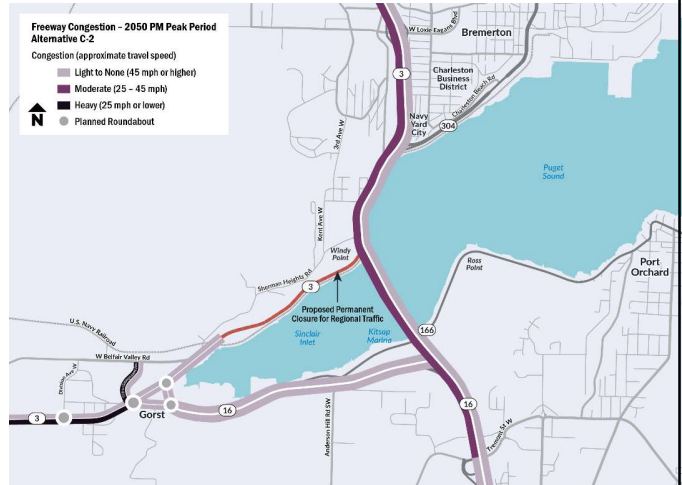


Level 2 evaluation detail - Traffic

Ait C-2 – 2050 AM Peak Period



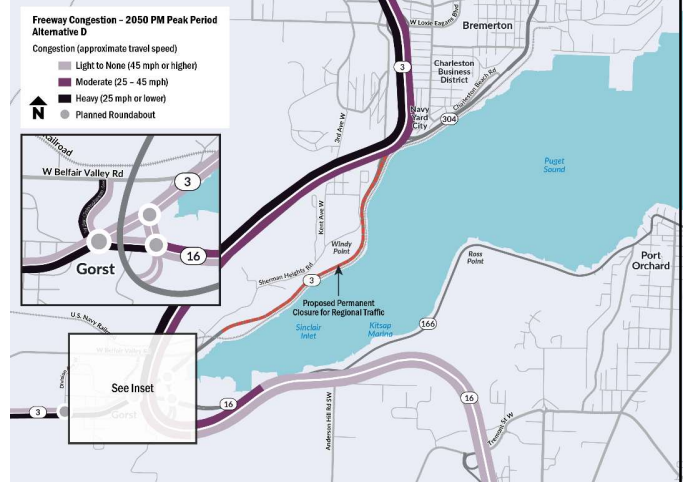
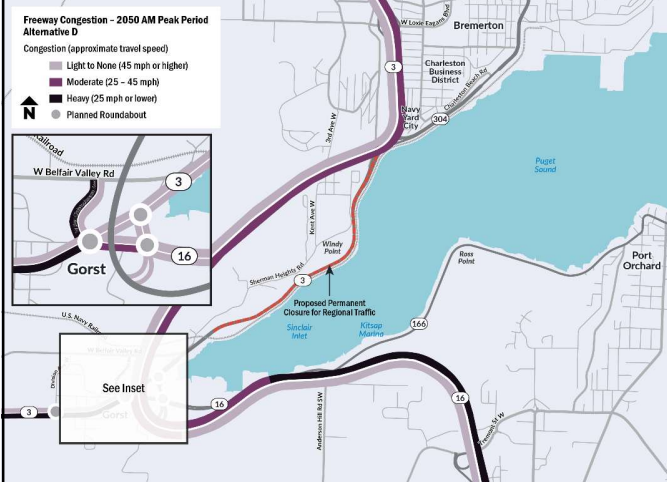
Ait C-2 – 2050 PM Peak Period



Level 2 evaluation detail - Traffic

Alt D – 2050 AM Peak Period

Alt D – 2050 PM Peak Period



Mural Proposal & Bid

Submitted to: City of Port Orchard

Submitted by: Adam Smith, Blue Creations Art LLC

Project: Exterior Mural (Approx. 290 sq ft)

Bid Amount: \$4,000 + applicable tax (all materials included)



Project Overview

This proposal outlines the scope, process, and pricing for the design and execution of an exterior mural on a concrete wall located in Port Orchard. The goal of the mural is to create a visually engaging, durable, and community-appropriate artwork that enhances the public space while standing up to Pacific Northwest weather conditions.

BLUE CREATIONS ART LLC

Mural Proposal & Bid

Timeline

- Estimated project duration: **6-10 working days**, possibly scheduled over a few weeks, weather permitting
- Scheduling to be coordinated around City events to minimize disruption

Bid & Payment

- **Total Cost: \$4,000 + applicable tax**
- This is a **fixed-price bid**, inclusive of design, labor, and materials
- No additional fees unless scope changes are requested by the City
- 50% will be due up front - remaining 50% will be due upon completion of the project

Artist Qualifications

I am a professional artist and the founder of Blue Creations Art LLC, based in Port Orchard. My work focuses on creating visually uplifting, community-oriented artwork that integrates light, color, and place-based themes. I have experience working with both private and public clients and understand the importance of durability, professionalism, and clear communication on public projects.

Closing

Thank you for the opportunity to submit this proposal. I would be honored to contribute a lasting piece of public art to the City of Port Orchard and am happy to answer any questions or provide additional materials as needed.

Respectfully submitted,

Adam Smith

Blue Creations Art LLC
Port Orchard, WA

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Portfolio:

www.adamsmithgallery.com

BLUE CREATIONS ART LLC



